

**CARLETON COLLEGE**  
**FINANCIAL STATEMENTS,  
SUPPLEMENTARY INFORMATION, AND  
SINGLE AUDIT COMPLIANCE REPORTS**  
**YEARS ENDED JUNE 30, 2025 AND 2024**



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## INDEPENDENT AUDITORS' REPORT

Board of Trustees  
Carleton College  
Northfield, Minnesota

### Report on the Audit of the Financial Statements

#### *Opinion*

We have audited the accompanying financial statements of Carleton College, which comprise the statements of financial position as of June 30, 2025 and 2024, and the related statements of activities and cash flows for the years then ended, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Carleton College, as of June 30, 2025 and 2024, and the changes in its net assets and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinion*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Carleton College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Carleton College's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Carleton College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Carleton College's ability to continue as a going concern for a reasonable period of time.

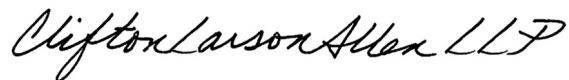
We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

**Supplementary Information**

Our audit was conducted for the purpose of forming opinion on the financial statements as a whole. The financial responsibility ratio supplemental schedule, as required by the Department of Education is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the financial responsibility ratio supplemental schedule is fairly stated, in all material respects, in relation to the financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated September 29, 2025 on our consideration of Carleton College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Carleton College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Carleton College's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

Minneapolis, Minnesota  
September 29, 2025

**CARLETON COLLEGE**  
**STATEMENT OF FINANCIAL POSITION**  
**JUNE 30, 2025 AND 2024**

	2025	2024
<b>ASSETS</b>		
Cash and Cash Equivalents	\$ 27,489,982	\$ 26,013,327
Receivables, Net:		
Contributions	12,117,066	13,137,894
Grants	1,260,919	1,130,921
Students	1,173,320	46,726
Other	353,407	2,397,120
Inventories and Prepaid Expenses	3,199,873	2,920,185
Deposits with Bond Trustees	14,228,245	41,986,601
Loans to Students	1,192,669	1,455,914
Trusts Held by Others	15,826,358	14,771,234
Investments	1,497,253,346	1,387,213,499
Property, Plant, and Equipment, Net of Depreciation	418,274,669	392,921,373
	<b>\$ 1,992,369,854</b>	<b>\$ 1,883,994,794</b>
<b>LIABILITIES AND NET ASSETS</b>		
<b>LIABILITIES</b>		
Accounts Payable	\$ 8,934,084	\$ 12,456,967
Accrued Expenses	16,887,454	17,677,127
Deferred Income and Deposits	7,968,012	5,299,903
Obligations Under Split-Interest Agreements	18,073,625	18,016,435
Asset Retirement Obligation	2,719,118	2,748,920
Bonds Payable, Net	167,233,431	173,867,603
Refundable Government Grants for Student Loans	198,994	448,279
Total Liabilities	222,014,718	230,515,234
<b>NET ASSETS</b>		
Without Donor Restriction:		
Operations	50,291,828	41,014,790
Carleton Student Association	324,678	392,260
Student Loan Funds	2,170,527	2,450,963
Net Investment in Plant	282,132,418	278,996,821
Funds Functioning as Endowment	426,894,163	411,407,323
Total Without Donor Restriction	761,813,614	734,262,157
With Donor Restriction:		
Operations	35,240,032	33,941,874
Outside Agency	100,787	94,995
Student Loan Funds	390,267	374,934
Physical Plant Acquisitions	3,930,794	3,622,329
Endowment	916,834,491	834,135,712
Planned Gift Agreements	52,045,151	47,047,559
Total With Donor Restriction	1,008,541,522	919,217,403
Total Net Assets	1,770,355,136	1,653,479,560
Total Liabilities and Net Assets	\$ 1,992,369,854	\$ 1,883,994,794

See accompanying Notes to Financial Statements.

**CARLETON COLLEGE**  
**STATEMENTS OF ACTIVITIES AND CHANGES IN NET ASSETS**  
**YEAR ENDED JUNE 30, 2025**

	Without Donor Restriction	With Donor Restriction	Total
<b>OPERATING REVENUES AND OTHER ADDITIONS</b>			
Net Student Fees	\$ 107,265,522	\$ -	\$ 107,265,522
Private Gifts and Pledges	10,700,688	5,048,608	15,749,296
Grants and Contracts	1,452,438	6,581,732	8,034,170
Net Investment Return	4,155,504	57,905	4,213,409
Bookstore, Rents, and Other	3,919,947	39,379	3,959,326
Subtotal Revenue	<u>127,494,099</u>	<u>11,727,624</u>	<u>139,221,723</u>
Investment Return Allocation	-	55,482,877	55,482,877
Net Assets Released from Restrictions	65,836,558	(65,836,558)	-
Total Revenues and Other Additions	<u>193,330,657</u>	<u>1,373,943</u>	<u>194,704,600</u>
<b>OPERATING EXPENSES</b>			
Program:			
Instruction	80,618,936	-	80,618,936
Research	7,182,701	-	7,182,701
Public Service	961,699	-	961,699
Academic Support	30,107,224	-	30,107,224
Student Services	23,938,761	-	23,938,761
Auxiliary Enterprises	21,661,467	-	21,661,467
Total Program Expenses	<u>164,470,788</u>	<u>-</u>	<u>164,470,788</u>
Institutional Support:			
Management and General	16,982,684	-	16,982,684
Fundraising	6,929,184	-	6,929,184
Total Institutional Support Expenses	<u>23,911,868</u>	<u>-</u>	<u>23,911,868</u>
Total Expenses	<u>188,382,656</u>	<u>-</u>	<u>188,382,656</u>
<b>CHANGE IN NET ASSETS FROM OPERATING ACTIVITY</b>	4,948,001	1,373,943	6,321,944
<b>NONOPERATING ACTIVITY</b>			
Private Gifts and Pledges	686,022	16,825,912	17,511,934
Net Investment Return	5,829,704	10,666,596	16,496,300
Net Realized Gain	21,453,609	47,924,807	69,378,416
Net Unrealized Gain	18,037,872	46,696,266	64,734,138
Realized Loss on Disposal	(858,827)	-	(858,827)
Net Change in Value of Split-Interest Agreements	-	(1,702,184)	(1,702,184)
Other Non-Operating Income	319,483	157,249	476,732
Investment Return Allocation	(24,541,454)	(30,941,423)	(55,482,877)
Net Assets Released from Restrictions	1,677,047	(1,677,047)	-
Total Nonoperating Activity	<u>22,603,456</u>	<u>87,950,176</u>	<u>110,553,632</u>
<b>CHANGE IN NET ASSETS</b>	27,551,457	89,324,119	116,875,576
Net Assets - Beginning of Year	<u>734,262,157</u>	<u>919,217,403</u>	<u>1,653,479,560</u>
<b>NET ASSETS - END OF YEAR</b>	<u>\$ 761,813,614</u>	<u>\$ 1,008,541,522</u>	<u>\$ 1,770,355,136</u>

See accompanying Notes to Financial Statements.

**CARLETON COLLEGE**  
**STATEMENTS OF ACTIVITIES AND CHANGES IN NET ASSETS**  
**YEAR ENDED JUNE 30, 2024**

	Without Donor Restriction	With Donor Restriction	Total
<b>OPERATING REVENUES AND OTHER ADDITIONS</b>			
Net Student Fees	\$ 99,667,909	\$ -	\$ 99,667,909
Private Gifts and Pledges	10,020,099	8,142,387	18,162,486
Government Grants and Contracts	1,693,661	4,951,650	6,645,311
Net Investment Return	3,268,792	(17,214)	3,251,578
Bookstore, Rents, and Other	3,699,159	17,020	3,716,179
Subtotal Revenue	<u>118,349,620</u>	<u>13,093,843</u>	<u>131,443,463</u>
Investment Return Allocation	-	52,015,047	52,015,047
Net Assets Released from Restrictions	61,988,422	(61,988,422)	-
Total Revenues and Other Additions	<u>180,338,042</u>	<u>3,120,468</u>	<u>183,458,510</u>
<b>OPERATING EXPENSES</b>			
Program:			
Instruction	80,966,879	-	80,966,879
Research	6,379,086	-	6,379,086
Public Service	904,687	-	904,687
Academic Support	30,004,591	-	30,004,591
Student Services	21,433,062	-	21,433,062
Auxiliary Enterprises	20,894,785	-	20,894,785
Total Program Expenses	<u>160,583,090</u>	<u>-</u>	<u>160,583,090</u>
Institutional Support:			
Management and General	17,726,026	-	17,726,026
Fundraising	6,384,231	-	6,384,231
Total Institutional Support Expenses	<u>24,110,257</u>	<u>-</u>	<u>24,110,257</u>
Total Expenses	<u>184,693,347</u>	<u>-</u>	<u>184,693,347</u>
<b>CHANGE IN NET ASSETS FROM OPERATING ACTIVITY</b>	(4,355,305)	3,120,468	(1,234,837)
<b>NONOPERATING ACTIVITY</b>			
Private Gifts and Pledges	507,564	19,623,302	20,130,866
Net Investment Return	3,312,711	4,932,849	8,245,560
Net Realized Gain	15,106,259	34,634,852	49,741,111
Net Unrealized Loss	19,605,960	45,751,502	65,357,462
Realized Loss on Disposal	(212,187)	-	(212,187)
Net Change in Value of Split-Interest Agreements	-	(1,924,917)	(1,924,917)
Insurance Recoveries and Other Nonoperating Income	165,622	141,165	306,787
Investment Return Allocation	(22,769,465)	(29,245,582)	(52,015,047)
Net Assets Released from Restrictions	3,797,446	(3,797,446)	-
Total Nonoperating Activity	<u>19,513,910</u>	<u>70,115,725</u>	<u>89,629,635</u>
<b>CHANGE IN NET ASSETS</b>	15,158,605	73,236,193	88,394,798
Net Assets - Beginning of Year	<u>719,103,552</u>	<u>845,981,210</u>	<u>1,565,084,762</u>
<b>NET ASSETS - END OF YEAR</b>	<u>\$ 734,262,157</u>	<u>\$ 919,217,403</u>	<u>\$ 1,653,479,560</u>

See accompanying Notes to Financial Statements.

**CARLETON COLLEGE  
STATEMENTS OF CASH FLOWS  
YEARS ENDED JUNE 30, 2025 AND 2024**

	2025	2024
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Change in Net Assets	\$ 116,875,576	\$ 88,394,798
Adjustments to Reconcile Change in Net Assets to Net Cash Used by Operating Activities:		
Depreciation, Amortization and Accretion	16,095,339	15,377,979
Net Realized and Unrealized (Gain)Loss	(134,112,554)	(115,098,573)
Contributions for Long-Term Investments	(17,511,934)	(20,130,866)
Change in Value of Split-interest Agreements	2,372,315	2,286,404
Change in Value of Trusts Held by Others	(1,055,124)	391,772
Loss on Disposal of Property, Plant, and Equipment	732,333	181,320
Noncash Donations of Property, Plant, and Equipment	77,400	17,975
Change in Unamortized Bond Origination Costs and Discount	(649,172)	(638,707)
Change in Asset Retirement Obligation	76,423	73,245
Effect of Changes in Operating Assets and Liabilities:		
Receivable, Net - Contributions	1,020,828	2,767,039
Receivable, Net - Government	(129,998)	(40,523)
Receivable, Net - Other	917,119	(1,633,354)
Inventories and Prepaid Expenses	(279,688)	(471,594)
Loans to Students	263,245	397,547
Accounts Payable	(3,522,883)	5,412,228
Accrued Expenses	(789,673)	2,979,064
Deferred Income and Deposits	2,668,109	(43,716)
Refundable Government Grants for Student Loans	(249,285)	253,271
Net Cash Used by Operating Activities	(17,201,624)	(19,524,691)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Purchase of Investments	(28,315,441)	(54,436,082)
Proceeds from Sale of Investments	52,388,148	89,942,919
Proceeds from Disposal of Property, Plant, and Equipment	127,647	32,360
Acquisition of Property, Plant, and Equipment	(42,492,240)	(49,039,137)
Net Cash Used by Investing Activities	(18,291,886)	(13,499,940)
<b>CASH FLOWS FROM FINANCING ACTIVITIES</b>		
Change in Deposits with Bond Trustee	27,758,356	(41,986,601)
Contributions for Long-Term Investments	17,511,934	20,130,866
Payments to Annuitants	(2,315,125)	(2,227,512)
Bond Issue Costs Paid	-	(479,997)
Proceeds from Issuance of Bonds Payable	-	60,495,000
Bond Premium	-	5,963,054
Principal Payments	(5,985,000)	(5,705,000)
Net Cash Provided by Financing Activities	36,970,165	36,189,810
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	1,476,655	3,165,179
Cash and Cash Equivalent - Beginning of Year	26,013,327	22,848,148
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	\$ 27,489,982	\$ 26,013,327

See accompanying Notes to Financial Statements.

**CARLETON COLLEGE  
STATEMENTS OF CASH FLOWS (CONTINUED)  
YEARS ENDED JUNE 30, 2025 AND 2024**

<b>SUPPLEMENTAL DISCLOSURES OF CASH FLOW INFORMATION</b>	<u>2025</u>	<u>2024</u>
Interest Paid (Net of Capitalized Interest of \$3,024,750 in 2025 and \$2,330,888 in 2024)	<u>\$ 4,222,564</u>	<u>\$ 4,510,885</u>
Property, Plant, and Equipment in Accounts Payable	<u>\$ 5,761,668</u>	<u>\$ 7,889,459</u>

*See accompanying Notes to Financial Statements.*

**CARLETON COLLEGE**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025 AND 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Organization**

Founded in 1866, Carleton College (the College) is a private, coeducational, residential liberal arts college, located in the historic river town of Northfield, Minnesota. Carleton attracts a diverse student body and a distinguished faculty whose priority is teaching with a commitment to the liberal arts. Carleton is a national college enrolling approximately 2,000 students drawn from nearly all 50 states and 20 countries. Carleton offers a four-year baccalaureate degree, with 33 majors and 40 minors in the arts, humanities, natural sciences, mathematics and social sciences to prepare graduates for leadership positions in their communities, countries and the world.

**Basis of Presentation**

The financial statements have been prepared on the accrual basis of accounting in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP).

Net assets and revenues, expenses, gains and losses are classified based on the existence or absence of donor-imposed restrictions. Accordingly, net assets of the College and changes therein are classified as follows:

*Net Assets Without Donor Restriction* – Net assets that are not subject to donor-imposed restrictions. Net assets may be designated for specific purposes by action of the Board of Trustees.

*Net Assets With Donor Restrictions* – Net assets whose use by the College is subject to donor-imposed restrictions that can be fulfilled by actions of the College pursuant to those restrictions or that expire with the passage of time. Net assets may be subject to donor-imposed restrictions that require them to be permanently maintained by the College. The donors of these assets permit the College to use the income earned on related investments for general or specific purposes.

Revenues are reported as increases in net assets without donor restriction unless use of the revenue is restricted by donor-imposed restrictions. Expenses are reported as decreases in net assets without donor restriction. Gains and losses on investment and other assets or liabilities are reported as increases or decreases in net assets without donor restriction unless their use is defined by donor-imposed restrictions.

Net assets with donor restrictions which are met in the current period are reclassified to net assets without donor restriction and reported as net assets released from restrictions.

Periodically donor restrictions related to net assets may be clarified or changed, such changes are reflected as transfers at the time they are identified.

**CARLETON COLLEGE**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025 AND 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Basis of Presentation (Continued)**

A portion of the College's revenue is derived from cost reimbursable federal and state contracts and grants, which are conditioned upon certain performance requirements and/or the incurrence of allowable qualifying expenses. Amounts received are recognized as revenue when the College has incurred expenditures in compliance with specific contract or grant provisions.

**Cash and Cash Equivalents**

The College considers cash and all highly liquid temporary investments, with an original maturity of three months or less, to be cash equivalents. As of June 30, 2025 and 2024, cash equivalents consisted primarily of money market accounts.

As of June 30, 2025 and 2024, the Federal Deposit Insurance Corporation (FDIC) insurance limit for interest-bearing and non-interest-bearing cash accounts was \$250,000. At June 30, 2025 and 2024, the College's cash accounts exceeded federally insured limits by approximately \$26,989,982 and \$25,513,327, respectively. The College has not experienced any losses in such accounts and believes it is not exposed to any significant risk of loss on cash and cash equivalents held at these banks.

Cash equivalents held in investment funds are reported as investments on the statement of financial position.

**Contributions Receivable**

Contributions receivable, including unconditional promises to give, are recognized as revenues in the period received. Conditional promises to give are not recognized until they become unconditional, that is, when the conditions on which they depend are substantially met. Contributions of assets other than cash are recorded at their estimated fair value. Contributions to be received after one year are discounted at an appropriate discount rate commensurate with the risks involved. Amortization of discounts is recorded as additional contribution revenue in accordance with donor-imposed restrictions, if any, on the contributions. Contributions receivable are discounted using U.S. Treasury rates applicable to the year of inception and payment schedule, rates range from .08% to 5.4%, depending on the year of inception. An allowance for uncollectible contributions receivable is provided based upon management's judgment including such factors as prior collection history, type of contribution and nature of fundraising activity. The allowance for uncollectible contributions for the years ended June 30, 2025 and 2024 was \$200,000. The allowance is evaluated annually.

**Accounts Receivables and Current Expected Credit Losses (CECL)**

The College uses historical loss information based on the aging of receivables and current economic conditions to determine expected credit losses. The credit losses for student accounts for the years ended June 30, 2025 and 2024 are expected to be \$30,000. Current expected credit losses are evaluated annually, receivables are stated at net realizable value.

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Inventories**

Inventories consist primarily of print center paper supplies and facility storeroom supplies. Inventories are recorded at lower of cost or Net Realizable Value (NRV).

**Fair Value Measurements**

The College reports investments and trusts held by others at estimated fair value. Fair value represents the price that would be received upon the sale of an asset or paid upon the transfer of a liability in an orderly transaction between market participants as of the measurement date.

Most of the College's investments are held through limited partnerships and commingled funds for which fair value is estimated using net asset values (NAVs) reported by fund managers as a practical expedient for fair value measurements. GAAP allows such NAV measured investments to be excluded from the categories in the fair value hierarchy.

GAAP establishes a fair value hierarchy that prioritizes the inputs used to measure fair value into three levels:

*Level 1* – Quoted prices (unadjusted) in active markets that are accessible at the measurement date for assets or liabilities.

*Level 2* – Observable prices that are based on inputs not quoted in active markets but corroborated by market data.

*Level 3* – Unobservable inputs that are used when little or no market data is available.

The fair value hierarchy gives highest priority to Level 1 inputs and lowest priority to Level 3 inputs. In determining fair value, the College utilizes valuation techniques that maximize the use of observable inputs and minimize the use of unobservable inputs to the extent possible.

**Property, Plant, and Equipment**

Property, plant, and equipment are stated at cost less accumulated depreciation. The College capitalizes equipment expenditures greater than \$10,000 and building expenditures greater than \$150,000. Depreciation is computed on the straight-line/half year method over the estimated useful lives of the assets:

		Original Cost 2025
Land	No Depreciation	\$ 2,493,728
Art	No Depreciation	2,258,066
Land Improvements	30 Years	9,509,582
Buildings and Building Improvements	20 to 40 Years	416,486,891
Library Books	10 Years	7,490,463
Equipment and Vehicles	3 to 5 Years	105,560,980
Construction in Progress	No Depreciation	74,613,212
Total Original Cost		<u>\$ 618,412,922</u>

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Deferred Income and Deposits**

The College records cash received for future services as deferred revenue. This revenue is recognized when services are provided. Deferred revenue consists of unearned tuition, registration fees and service contract revenue.

**Asset Retirement Obligation**

Financial accounting standards require the College to accrue for the present value of future estimated costs to remediate asbestos environmental hazards related to property owned by the College. The College has estimated the cost of potential obligations and applied a future value rate assumption of 3% and a present value risk-free rate of 5% to determine the potential liability.

**Refundable Government Grants for Student Loans**

Funds provided by the United States Government under the Federal Perkins Loan program were loaned to qualified students. Termination of the Federal Perkins Loan Program, requires these funds to be refunded to the government at periodic intervals.

**Endowment**

The Carleton Board of Trustees has interpreted the Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring the preservation of the original gifts as of the gift date of the donor-restricted endowment funds absent explicit donor stipulation to the contrary. As a result of this interpretation, the College classifies as perpetually restricted net assets, (a) the original value of gifts donated to the perpetual endowment, (b) the original value of subsequent gifts to the perpetual endowment.

Endowment funds include donor restricted net assets and funds designated by the Board of Trustees for long-term support of the College including, any accumulated income and appreciation thereon. Purpose restricted endowment net assets include accumulated appreciation on donor-restricted endowment funds, as well as donor-restricted, spendable gifts designated for long-term support of the College. Perpetual restricted endowment net assets include those funds designated by donors to be invested in perpetuity to provide a permanent source of income.

**Split-Interest Agreements**

The College records three types of split-interest agreements.

When the College serves as trustee, annuities payable represent the College's liability under annuity contracts with donors and irrevocable charitable remainder trusts. Specific contract terms vary by donor. The liability is established at the time of the contribution using life expectancy actuarial tables and discount rates and is revalued annually, referencing the 2000CM life expectancy tables. Actual gains and losses resulting from the annual revaluation of annuity obligations are reflected as with donor restriction, consistent with the method used to initially record the contributions. The basis used to recognize the asset is fair value.

**CARLETON COLLEGE**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025 AND 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Split-Interest Agreements (Continued)**

When the College does not serve as trustee for an irrevocable charitable remainder trust, the College records its beneficial interest in those assets as contribution revenue and funds held in trust by others at the present value of the expected future cash inflows. Such trusts are recorded at the date the College has been notified of the trust's existence and sufficient information regarding the trust has been accumulated to form the basis for a valuation. Changes in the value of these assets related to the amortization of the discount or revisions in the income beneficiary's life expectancy are recorded as gains or losses with donor restriction. The value of the College's interest in these trusts is included in Trusts Held by Others on the statement of financial position.

The College is also the beneficiary of certain perpetual trusts held and administered by others. The present value of the estimated future cash receipts from the trust are recognized as contribution revenue and funds held in trust by others at the date the College is notified of the establishment of the trust and sufficient information regarding the value of the trust has been provided to the College. Annual distributions from the trusts are recorded as investment income in the period they are received. Changes in fair value of the trusts are recorded as financial capital gains or losses with donor restriction. The value of the College's interest in the trusts is included in "Trusts Held by Others" on the statement of financial position.

**Advertising Expense**

Advertising is expensed as incurred. Advertising expense for the years ended June 30, 2025 and 2024 was \$81,552 and \$104,917, respectively.

**Net Student Fee Revenue**

Tuition, room and board revenue is recognized in the reporting period in which the academic programs are delivered. Programs are delivered in three 10-week terms, Fall (September – November), Winter (January – mid March) and Spring (mid-March – mid-June). Need-based institutional scholarships are awarded to students to defray the costs of the academic programs, which reduce the amount of revenue recognized. Payments for tuition are due approximately one month prior to the start of classes each term.

Revenue from the Summer Liberal Arts Program, Summer Off-Campus study programs, Fall Global Engagement programs and Tuition Paid in Advance of the next academic year are recognized in the reporting period in which the academic program is delivered. Billing for these programs occurs during registration and revenue is recorded as deferred income until the programs are delivered.

First-year students secure their enrollment by paying a continuing enrollment deposit by May 1 for the following Fall academic term. Deposits are recorded as deferred income until the student graduates, at which time it is refunded to the student. Students who withdraw from the college forfeit their enrollment deposit.

**CARLETON COLLEGE**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025 AND 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Measure of Operations**

The College reports a change in net assets from operating activities including all operating revenue and expense that are an integral part of its programs and supporting activities including net assets released from donor restrictions to support operating expenditures, as well as investment returns allocated by the Board of Trustees to support operations as established by the endowment spending policy.

The measure of operations includes support for operating activities without donor restriction.

The measure of operations excludes support for nonoperating activities including investment returns in excess of amounts allocated to support current operations, changes in the market value of trusts held by others, changes in the fair value of planned giving agreements, and private gifts and grants restricted for long-term investment or capital projects.

**Use of Estimates**

The preparation of financial statements in accordance with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Income Taxes**

The College is a nonprofit organization as described in Section 501(c)(3) of the Internal Revenue Code (IRC) and similar statutes of Minnesota law. It is exempt from income taxes on related income. The College files U.S. federal and various state tax returns on net unrelated business income.

The Tax Cuts and Jobs Act (TCJA), enacted on December 22, 2017, requires the College to pay an excise tax on net investment income for taxable years beginning after December 31, 2017 whenever the aggregate fair market value of assets at the end of the preceding taxable year is at least \$500,000 per student. The College recorded an estimated tax obligation of \$800,000 for the fiscal year ended June 30, 2025. Excise tax remitted for the period ended June 30, 2024 was \$456,418.

The One Big Beautiful Bill Act (OBBBA) signed into law on July 4, 2025 eliminated the excise tax on net investment income for institutions enrolling fewer than 3,000 students for fiscal years beginning after December 31, 2025.

The College has evaluated its tax positions and determined it has no other uncertain tax positions that would have a material effect on the financial statements.

**CARLETON COLLEGE**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025 AND 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Leases**

The College adopted FASB ASU 2016-12, *Leases*, in 2020. Leases are used infrequently to support operations and the implementation of the standard was determined to be immaterial, no assets or liabilities associated with leases have been recorded in the financial statements. Leases will continue to be evaluated on an annual basis and recorded according to the guidance provided in the standard should their use become material.

**Reclassifications**

Certain amounts appearing in the 2025 financial statements have been reclassified to conform with the 2024 presentation. The reclassifications have no effect on reported amounts of total net assets or change in total net assets.

**Subsequent Events**

In preparing these financial statements, the College has evaluated events and transactions for potential recognition or disclosure through September 29, 2025, the date the financial statements were available to be issued.

**NOTE 2 INVESTMENTS AND FINANCIAL INSTRUMENTS MEASURED AT FAIR VALUE**

**Basis of Accounting**

Investments include endowment, charitable gift annuities, pooled life income funds, and unrestricted operating investments. Investments are reported at estimated fair value. If an investment is held directly by the College and an active market with quoted prices exists, the market price of an identical security is used as reported fair value.

The majority of the College's investments are in shares or units of institutional commingled funds and investment partnerships invested in equity, fixed income, hedge funds, private equity, or real asset strategies. Hedge fund strategies involve funds whose managers have the authority to invest in various asset classes at their discretion, including the ability to invest long and short. Funds with hedge strategies generally hold securities for other financial instruments for which a ready market exists and may include stocks, bonds, put or call options, swaps, currency hedges and other instruments, and are valued by the investment manager accordingly. Private equity funds employ buyout, venture capital, and distressed credit strategies. Real asset and natural resource funds generally hold interest in private real estate, oil and gas partnerships, alternate energy partnerships, and mineral holdings.



**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 2 INVESTMENTS AND FINANCIAL INSTRUMENTS MEASURED AT FAIR VALUE  
(CONTINUED)**

**Fair Value (Continued)**

Trusts held by others are valued at the present value of the future distributions expected to be received by the College over the term of the agreement; essentially equivalent to the market value of the College share of the trust as provided by the trust administrator.

The following tables are a roll forward of the statement of financial position amounts for financial instruments classified by the College within Level 3 of the fair value hierarchy defined previously.

Level 3 assets are as follows:

	<u>Real Estate and Other Real Assets</u>	<u>Trusts Held by Others</u>	<u>Total Investments</u>
Balance as of June 30, 2024	\$ 750,000	\$ 14,771,234	\$ 15,521,234
Realized Gain (Loss)	-	279,442	279,442
Unrealized Gain (Loss)	-	1,148,715	1,148,715
Investment Income	41,250	209,229	250,479
Investment Expenses	-	(141,422)	(141,422)
New Investments and Capital Calls	-	-	-
Redemptions	(41,250)	(440,840)	(482,090)
Balance as of June 30, 2025	<u>\$ 750,000</u>	<u>\$ 15,826,358</u>	<u>\$ 16,576,358</u>
	<u>Real Estate and Other Real Assets</u>	<u>Trusts Held by Others</u>	<u>Total Investments</u>
Balance as of June 30, 2023	\$ 750,000	\$ 15,163,006	\$ 15,913,006
Realized Loss	-	60,386	60,386
Unrealized Gain	-	1,222,161	1,222,161
Investment Income	36,593	353,692	390,285
Investment Expenses	-	(102,353)	(102,353)
New Investments and Capital Calls	-	400,067	400,067
Redemptions	(36,593)	(2,325,725)	(2,362,318)
Balance as of June 30, 2024	<u>\$ 750,000</u>	<u>\$ 14,771,234</u>	<u>\$ 15,521,234</u>

**Liquidity**

The College routinely monitors liquidity required to meet its operating needs and other contractual commitments. The College considers all expenditures related to its ongoing activities of teaching, research, and public service as well as the conduct of services undertaken to support general institutional expenditures. Student loan receivables are not included in the analysis of liquidity as principal and interest on student loans are used solely to make new loans.

In addition to financial assets available to meet general expenditures, the College operates with a balanced operating budget and anticipates collecting sufficient revenue to cover general expenditures not covered by donor-restricted resources.

**CARLETON COLLEGE**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025 AND 2024**

**NOTE 2 INVESTMENTS AND FINANCIAL INSTRUMENTS MEASURED AT FAIR VALUE  
(CONTINUED)**

**Liquidity (Continued)**

For purposes of analyzing resources, the College considers various sources of liquidity including cash and cash equivalents and investments. As of June 30, the following financial assets could readily be made available within one year of the statement of financial position date to meet general expenditures:

	2025	2024
Cash and Cash Equivalents	\$ 27,489,982	\$ 26,013,327
Contributions for General Expenditures Due in One Year or Less	6,478,463	5,721,563
Grants Receivable	1,260,919	1,130,921
Accounts Receivable, Net	1,173,320	2,443,846
Investments	48,899,848	45,984,154
Investment Return Allocation Authorized	57,982,138	55,327,122
Total	\$ 143,284,670	\$ 136,620,932

Investment liquidity, as of June 30, 2025 and 2024, is aggregated in the tables below based on redemption or sale period:

	Daily	Monthly	Quarterly	Semi-Annually	Annual	Illiquid	Total
Balances as of June 30, 2025							
Cash and Cash Equivalents	\$ 33,452,249	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 33,452,249
Fixed Income	106,695,323	-	-	-	-	-	106,695,323
Public Equities	318,802,657	59,776,163	85,260,170	-	89,588,874	2,293,789	555,721,653
Private Equity	-	-	-	-	-	326,700,367	326,700,367
Hedge Funds	-	43,149,461	155,988,226	42,115,708	21,398,417	1,186,493	263,838,305
Real Estate and Other Real Assets	-	-	-	-	-	157,657,965	157,657,965
Planned Gift Agreements and Other	-	-	-	-	-	53,187,484	53,187,484
Total Investments	\$ 458,950,229	\$ 102,925,624	\$ 241,248,396	\$ 42,115,708	\$ 110,987,291	\$ 541,026,098	\$ 1,497,253,346
Balances as of June 30, 2024							
Cash and Cash Equivalents	\$ 11,064,420	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 11,064,420
Fixed Income	100,778,738	-	-	-	-	-	100,778,738
Public Equities	309,834,429	49,515,024	67,770,084	-	80,497,285	2,512,708	510,129,530
Private Equity	-	-	-	-	-	319,252,550	319,252,550
Hedge Funds	-	22,259,123	130,947,392	45,294,182	35,040,633	16,470,193	250,011,523
Real Estate and Other Real Assets	-	-	-	-	-	146,827,836	146,827,836
Planned Gift Agreements and Other	-	-	-	-	-	49,148,902	49,148,902
Total Investments	\$ 421,677,587	\$ 71,774,147	\$ 198,717,476	\$ 45,294,182	\$ 115,537,918	\$ 534,212,189	\$ 1,387,213,499

At June 30, 2025 and 2024, the College had outstanding commitments of \$235,142,674 and \$254,382,825, respectively, to private capital investments that have not yet been drawn down by the general partners of these funds. Typically, committed capital is drawn down and invested over a several year period. In the past, drawdowns on outstanding commitments have been funded by distributions from the private capital portfolio, as well as cash and other liquid investments.

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 2 INVESTMENTS AND FINANCIAL INSTRUMENTS MEASURED AT FAIR VALUE  
(CONTINUED)**

**Liquidity (Continued)**

At June 30, 2025 and 2024, the College had \$45,587,583 and \$46,126,199, respectively, invested with hedge fund investments which utilized side pockets within their portfolio of investments. Side pockets are segregated accounts used by hedge funds to hold illiquid investments.

The College holds mortgages on residences of eligible faculty and staff members that amounted to \$138,770 and \$312,865 as of June 30, 2025 and 2024. The average interest rate on the mortgages was 5.15%. This program was terminated in 2005, remaining mortgages mature between 2032 and 2035.

**NOTE 3 PROPERTY, PLANT, AND EQUIPMENT**

Property, plant, and equipment as of June 30 are as follows:

	<u>2025</u>	<u>2024</u>
Land	\$ 2,493,728	\$ 2,493,728
Art	2,258,066	2,258,066
Land Improvements	9,509,582	5,982,316
Buildings and Building Improvements	416,486,891	408,237,997
Library Books	7,490,463	7,752,893
Equipment and Vehicles	105,560,980	102,731,116
Construction in Progress:		
Student Housing	69,914,768	42,093,184
Academic Building Renovations	79,018	675,940
Athletic Facilities	2,075,129	-
Sustainability Initiatives	189,590	5,656,628
Other	<u>2,354,707</u>	<u>2,548,762</u>
Total	618,412,922	580,430,630
Less: Accumulated Depreciation	<u>(200,138,253)</u>	<u>(187,509,257)</u>
Property, Plant, and Equipment, Net	<u>\$ 418,274,669</u>	<u>\$ 392,921,373</u>

Total depreciation expense as of June 30, 2025 and 2024 was \$16,095,339 and \$15,377,979 respectively.

The College capitalizes collections when received. During the year ended June 30, 2025 and 2024, the College received collections of \$77,400 and \$17,975 respectively. These collection items are valued at fair market value at the date of donation and are not depreciated. Proceeds from items that are sold must be used for the acquisitions of new collection items, the direct care of existing collections, or both. Direct care may include cleaning, repair and/or climate control systems to support preservation.

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 3 PROPERTY, PLANT, AND EQUIPMENT (CONTINUED)**

Contributed nonfinancial assets, including land, buildings and equipment are presented separately from cash and other financial assets in the financial statements when they are material in nature. Nonfinancial assets are recognized at their appraised value.

During the fiscal year ended June 30, 2022 the college initiated an implementation of a new enterprise system, costs associated with implementation are being expensed as incurred. Total implementation costs are expected to exceed \$10 million during the period of implementation which will extend through fiscal year 2026. The project continues to be on time and on budget.

**NOTE 4 BONDS PAYABLE**

Bonds payable at June 30, 2025 and 2024 consisted of the following bonds issued by the Minnesota Higher Education Facility Authority (MHEFA) on behalf of the College:

	<u>2025</u>	<u>2024</u>
Revenue Bonds, Series 2017	\$ 91,765,000	\$ 97,750,000
Revenue Bonds, Series 2023	<u>60,495,000</u>	<u>60,495,000</u>
Bonds Payable	152,260,000	158,245,000
Less: Unamortized Origination Costs	(931,287)	(973,227)
Plus: Unamortized Premium	<u>15,904,718</u>	<u>16,595,830</u>
Bonds Payable, Net	<u>\$ 167,233,431</u>	<u>\$ 173,867,603</u>

On May 24, 2017, MHEFA issued Series 2017 Fixed Rate Revenue and Refunding Bonds (the Bonds) in the amount of \$124,900,000 for the College. The Bonds include serial maturities through 2042, term bonds maturing in 2044 and 2047. The 2044 term bond has mandatory principal redemptions in 2043 – 2044 (final maturity) and the 2047 term bond has mandatory principal redemptions in 2045 – 2047 (final maturity). The Bonds are subject to optional redemption beginning March 1, 2027. Coupon rates range from 3.00% to 5.00% with a combination of premium bonds and one par bond. Yields range from .86% to 3.75%. The Bonds have a true interest cost (TIC) of 3.29%. Proceeds were used to refund previous debt and acquire new money proceeds of \$70,000,000 to finance construction and renovation of the Science Complex, redesign the campus utility infrastructure, and construct a music and performance addition to the Weitz Center for Creativity.

On September 7, 2023, MHEFA issued Series 2023 Fixed Rate Revenue Bonds in the amount of \$60,495,000 for the College. The Bonds include serial maturities through 2053. The Bonds are subject to optional redemption beginning March 1, 2033. Coupon rates are 5% with a combination of premium bonds. Yields range from 2.84% to 3.81%. The Bonds have a true interest cost (TIC) of 4.2%. Proceeds were used to finance construction of new Student Housing and a new Student Health and Counseling Center, now named the Class of 1974 Center.

The Bond agreements contain various non-financial covenants including submission of financial statements and notice of intent to issue additional debt.

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 4 BONDS PAYABLE (CONTINUED)**

On March 31, 2023, the College contracted for a \$10,000,000 Revolving Line of Credit. As of June 30, 2025 and June 30, 2024 no balance was outstanding and no draws were made during the fiscal year.

The scheduled maturities of debt in each of the five years subsequent to June 30, 2025 are as follows:

<u>Year Ending June 30,</u>	<u>Amount</u>
2026	\$ 6,285,000
2027	6,600,000
2028	6,920,000
2029	4,825,000
2030	5,065,000
Thereafter	<u>122,565,000</u>
Total	<u><u>\$ 152,260,000</u></u>

**NOTE 5 RESTRICTIONS AND LIMITATIONS ON NET ASSET BALANCES**

Net assets with donor restriction are available for the following purposes as of June 30:

	<u>2025</u>	<u>2024</u>
Net Assets with Donor Restrictions:		
Program Support	\$ 34,877,370	\$ 33,534,725
Grants and Contracts	362,662	407,149
Henry Strong Loan Fund	390,267	374,934
Physical Plant Acquisitions	3,930,794	3,622,329
Outside Agency	100,787	94,995
Endowment:		
Restricted in Perpetuity	379,435,503	352,013,914
Restricted by Purpose	537,398,988	482,121,798
Planned Gift Agreements:		
Annuities	22,683,120	20,372,932
Life Income Funds	29,362,031	26,674,627
Total Net Assets with Donor Restrictions	<u><u>\$ 1,008,541,522</u></u>	<u><u>\$ 919,217,403</u></u>

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 5 RESTRICTIONS AND LIMITATIONS ON NET ASSET BALANCES (CONTINUED)**

Net assets were released from donor restrictions as expenses were incurred to satisfy the restricted purposes or by the passage of time or the occurrence of other events specified by donors as follows for the years ended June 30:

	<u>2025</u>	<u>2024</u>
Release of Restrictions:		
Operating:		
Scholarship Support	\$ 18,182,763	\$ 16,774,338
Direct Gift Spending	20,726,714	17,706,771
Other Instructional Support	2,242,096	4,766,163
Operating Budget Support	<u>24,684,985</u>	<u>22,741,150</u>
Total Operating Net Assets Released from Restriction	65,836,558	61,988,422
Nonoperating:		
Plant Construction	1,374,360	2,351,965
Change in Donor Designations	-	459,946
Matured Split-Interest Agreements	<u>302,687</u>	<u>985,535</u>
Total Nonoperating Net Assets Released from Restriction	<u>1,677,047</u>	<u>3,797,446</u>
Total Net Assets Released from Restriction	<u>\$ 67,513,605</u>	<u>\$ 65,785,868</u>

**NOTE 6 ENDOWMENTS**

The College endowment consists of over 1,000 separately designated funds. The College pools these investments in a unitized pool similar to an open-ended mutual fund. Funds added or withdrawn from the pool are recorded at their share of the market value per share at the beginning of the month within which the transaction takes place.

The market value of endowment investments was \$1,334,429,848 and \$1,237,336,450 as of June 30, 2025 and 2024, respectively.

The annual endowment spending appropriation is approved by the Board of Trustees as part of the annual operating budget, in advance of the fiscal year to which it will apply. Endowment spending is defined as a per share dividend to be paid to endowment accounts based upon the number of shares held by each fund.

The annual spending in any fiscal year is calculated as follows: 70% of the allowable spending in the previous fiscal year, increased by 2%; plus 30% of the long-term spending rate of 4.95% applied to the 12-quarter market value average of the endowment unit value for the period ending June 30 of the year, one year prior to the start of the fiscal year. The allowable spending dividend in a fiscal year is limited to not more than 5.75% or not less than 3.75% of the market value of the endowment unit value for the period ending June 30 of the year, one year prior to the start of the fiscal year.

**CARLETON COLLEGE**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025 AND 2024**

**NOTE 6 ENDOWMENTS (CONTINUED)**

Changes in endowment net assets including contributions receivable for the endowment for the year ended June 30, 2025:

	Without Donor- Restriction	Total With Donor Restriction	Total
Endowment Net Assets -			
June 30, 2024	\$ 411,407,323	\$ 834,135,712	\$ 1,245,543,035
Net Contributions	608,318	14,625,730	15,234,048
Investment Return	37,670,669	97,819,274	135,489,943
Appropriations	(24,600,834)	(30,761,237)	(55,362,071)
Other Changes:			
Transfers of Matured Deferred Gifts to Endowment Funds	-	1,015,012	1,015,012
Board-Designated Quasi Endowment	1,808,687	-	1,808,687
Total Other Changes	<u>1,808,687</u>	<u>1,015,012</u>	<u>2,823,699</u>
Endowment Net Assets -			
June 30, 2025	<u>\$ 426,894,163</u>	<u>\$ 916,834,491</u>	<u>\$ 1,343,728,654</u>

Changes in endowment net assets including contributions receivable for the endowment for the year ended June 30, 2024:

	Without Donor- Restriction	Total With Donor Restriction	Total
Endowment Net Assets -			
June 30, 2023	\$ 402,414,335	\$ 774,117,143	\$ 1,176,531,478
Net Contributions	489,204	17,150,013	17,639,217
Investment Return	31,045,634	80,945,407	111,991,041
Appropriations	(22,826,734)	(29,245,582)	(52,072,316)
Other Changes:			
Endowments Held in Trust by Third Party	-	(9,836,138)	(9,836,138)
Transfers of Matured Deferred Gifts to Endowment Funds	-	885,697	885,697
Board-Designated Quasi Endowment	284,884	119,172	404,056
Total Other Changes	<u>284,884</u>	<u>(8,831,269)</u>	<u>(8,546,385)</u>
Endowment Net Assets -			
June 30, 2024	<u>\$ 411,407,323</u>	<u>\$ 834,135,712</u>	<u>\$ 1,245,543,035</u>

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 6 ENDOWMENTS (CONTINUED)**

The market value of assets associated with individual donor-restricted endowment funds may fall below the value of donor gift amounts, a financial condition described as underwater. There were no underwater endowments as of June 30, 2025, and \$13,622 at June 30, 2024. The College considers these deficits temporary and continued spending appropriations are deemed prudent.

**NOTE 7 RETIREMENT PLAN**

Retirement benefits for nonunion eligible employees are individually funded and vested under a defined contribution program with the Teachers Insurance and Annuity Association (TIAA). Under this agreement, the College and plan participants contribute to individual employee TIAA retirement accounts which fund individual retirement benefits. Total expenses for the College's share of the contributions were \$7,270,623 and \$6,921,140 in 2025 and 2024, respectively.

Union employees participate in a separate defined benefit plan with the Central Pension Fund.

**NOTE 8 CONTRIBUTIONS RECEIVABLE**

Unconditional promises to give are included in the financial statements as contributions receivable and revenue in the appropriate net asset category.

Contributions receivable are summarized as follows at June 30:

	2025	2024
Unconditional Promises Expected to be Collected in:		
Less than One Year	\$ 6,478,463	\$ 5,721,563
One Year to Five Years	5,989,541	7,885,802
Over Five Years	349,223	91,254
Gross Pledges Receivable	12,817,227	13,698,619
Less: Present Value Discount	(700,161)	(560,725)
Pledges Receivable, Net	\$ 12,117,066	\$ 13,137,894

Contributions receivable from board members and employees totaled \$3,288,223 and \$3,422,068 at June 30, 2025 and 2024, respectively.

Approximately 9.4% and 17.1% of gross contributions receivable were attributed to one contributor as June 30, 2025 and 2024, respectively.

**CARLETON COLLEGE**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025 AND 2024**

**NOTE 9 CREDIT QUALITY OF STUDENT NOTES RECEIVABLE**

The College issues uncollateralized loans to students based on financial need. New student loans are funded through institutional resources. Allowances for doubtful accounts are established based on prior collection experience and current economic factors which, in management's judgment, could influence the ability of loan recipients to repay the amounts per the loan terms. At June 30, 2025 and 2024, student loans represented less than 1% of total assets.

At June 30, student loans consisted of the following:

	<u>2025</u>	<u>2024</u>
Federal Government Programs	\$ 707,888	\$ 974,380
Henry Strong Loan Program	68,037	77,494
Institutional Loan Programs	<u>571,744</u>	<u>559,040</u>
Subtotal, Gross	1,347,669	1,610,914
Less: Allowance for Doubtful Accounts:	<u>(155,000)</u>	<u>(155,000)</u>
Student Loans Receivable, Net	<u>\$ 1,192,669</u>	<u>\$ 1,455,914</u>

At June 30, the past due and current amounts under student loan programs were as follows:

	<u>2025</u>	<u>2024</u>
Current Loan Receivables	\$ 1,091,746	\$ 1,308,577
Past Due Loan Receivables:		
0 - 240 Days Past Due	91,790	92,892
240 Days - 2 Years Past Due	33,295	79,193
2 - 5 Years Past Due	98,630	48,252
5+ Years Past Due	<u>32,208</u>	<u>82,000</u>
Total Past Due	<u>255,923</u>	<u>302,337</u>
Total Student Loan Receivables, Gross	<u>\$ 1,347,669</u>	<u>\$ 1,610,914</u>

Funds advanced by the federal government of \$198,944 and \$448,279 at June 30, 2025 and 2024, respectively, are ultimately refundable to the government and are classified as liabilities on the statement of financial position.

**NOTE 10 COMMITMENTS AND CONTINGENCIES**

The College is involved in various legal actions arising in the normal course of activities and is subject to periodic audits and inquiries by various regulatory agencies. Although the ultimate outcome of such matters is not determinable at this time, management believes that the resolution of these pending matters will not have a materially adverse effect on the College's financial statements.

During the year, the College entered into various contracts for construction of new academic buildings and other infrastructure improvements. As of June 30, 2025 and 2024 the remaining commitment on these contracts totaled \$34,925,345 and \$46,182,493, respectively reflecting the scale of the Student Housing and Student Health & Counseling Center currently under construction.

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 11 SELF-INSURED MEDICAL BENEFITS AND WORKERS' COMPENSATION**

The College provides medical benefits through a self-insured plan, which is available to all employees of the College who meet eligibility requirements. Accrued expenses include an incurred but not reported reserve of \$786,159 and \$951,703 as of June 30, 2025 and 2024, respectively. These reserves are an estimate of amounts due and payable on existing claims for which the College is self-insured and which are expected to be settled currently. For the plan years ended December 31, 2024 and 2023, the College was self-insured with an aggregate stop-loss of \$10,629,827 and \$10,446,634, respectively.

As of June 30, 2025 and 2024, the College had net assets designated for health insurance benefits without donor restrictions of \$1,649,656 and \$1,460,107, respectively. These designated net assets are the cumulative amount of College and employee contributions toward health insurance premiums in excess of expenses incurred over the life of the plan.

The College is self-insured for workers' compensation. As of June 30, 2025 and 2024, the College has recorded a liability of \$49,521 and \$83,376, respectively, for claims incurred but not yet reported. The Workers' Compensation Reinsurance Association (WCRA) provides stop-loss coverage for aggregate claims in excess of \$500,000.

The College has established a workers' compensation reserve as required by WCRA, which is included in Investments on the statement of financial position, of \$599,177 and \$566,494 as of June 30, 2025 and 2024, respectively.

**NOTE 12 NET STUDENT FEES**

The College reports Net Student Fees reflecting the comprehensive fee nature of a residential campus. Carleton meets the demonstrated financial need of all admitted students with scholarship awards funded by donor restricted gifts from individuals, grants, endowment spending or from income without donor restriction.

	<u>2025</u>	<u>2024</u>
Tuition and Fees	\$ 144,128,029	\$ 132,733,235
Housing	17,738,172	15,847,636
Food Service	13,459,412	12,627,718
Less: Scholarships		
Funded by Restricted or Endowed Gifts	17,801,942	16,774,338
Funded by Grants	380,821	-
Funded by Income without Donor Restrictions	49,877,328	44,766,342
Total Scholarships	<u>68,060,091</u>	<u>61,540,680</u>
Net Student Fees	<u>\$ 107,265,522</u>	<u>\$ 99,667,909</u>

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 13 DEFERRED INCOME AND DEPOSITS**

The College reports Deferred Income for tuition and registration fees paid in advance of academic programs scheduled in the next fiscal year. Deposits include continuing enrollment deposits for students, employee rental deposits, deposits to the campus card program, and vendor deposits.

	Continuing Enrollment Deposits	Tuition Charges and Payments for Next Year	Summer Programs	Service Contracts	Other Deposits	Total
Balance at June 30, 2024	\$ 497,719	\$ 926,064	\$ 665,169	\$ 1,134,102	\$ 2,076,849	\$ 5,299,903
Revenue Recognized, Forfeited	(190,355)	(926,064)	(744,124)	(1,232,118)	(2,440,790)	(5,533,451)
Future Performance Obligations	139,550	2,957,852	922,031	1,856,834	2,325,293	8,201,560
Balance at June 30, 2025	<u>\$ 446,914</u>	<u>\$ 2,957,852</u>	<u>\$ 843,076</u>	<u>\$ 1,758,818</u>	<u>\$ 1,961,352</u>	<u>\$ 7,968,012</u>
Balance at June 30, 2023	\$ 489,738	\$ 1,881,993	\$ 704,190	\$ 59,019	\$ 2,208,679	\$ 5,343,619
Revenue Recognized, Forfeited	(127,019)	(1,885,993)	(829,548)	(53,838)	(3,204,980)	(6,101,378)
Future Performance Obligations	135,000	930,064	790,527	1,128,921	3,073,150	6,057,662
Balance at June 30, 2024	<u>\$ 497,719</u>	<u>\$ 926,064</u>	<u>\$ 665,169</u>	<u>\$ 1,134,102</u>	<u>\$ 2,076,849</u>	<u>\$ 5,299,903</u>

**NOTE 14 EXPENSES BY FUNCTION AND NATURAL CLASSIFICATION AND FUNCTION**

The College reports expenditures in categories reflecting core operational objectives for higher education as defined by Integrated Postsecondary Education Data System (IPEDS). During the year expenses are directly coded to program activities (instruction, research, academic support, student services, and auxiliary enterprises) or support services (institutional management and fundraising) whenever possible. Expenses which are not directly identifiable by program or support service including operation and maintenance of plant expenses are allocated based on depreciation expense, interest expense is allocated based on the programs and/or supporting functions that directly benefit from the related debt issuance.

Expenses are categorized into functional expenses as follows:

- **Instruction** includes expenses for all activities that are part of the instructional program.
- **Research** includes expenses for activities specifically organized to produce research, whether funded by a federal grant or foundation or directly supported by the college or by an organizational unit.
- **Public Service** includes expense for activities specifically organized to support community engagement.
- **Academic Support** includes expenses for all activities that directly support the instructional programs of the college such as the library and technology services.
- **Student Services** are considered programmatic and include activities that contribute to student emotional and physical well-being and intellectual, cultural and social development outside the formal instructional program.
- **Auxiliary** include expenses relating to the operation of the auxiliary activities such as housing, dining services, printing and mailing, parking and transportation.
- **Institutional Support** include centralized management and administrative support services such as executive management, fiscal operations, general administration and fundraising activities.

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 14 EXPENSES BY FUNCTION AND NATURAL CLASSIFICATION AND FUNCTION  
(CONTINUED)**

Expenses associated with the operation and maintenance of plant, depreciation and interest expense are allocated across all functional expense categories as follows:

- **Depreciation** expenses for buildings and equipment are allocated based on the use of the building.
- **Plant Operation and Maintenance** expenses for the administration, supervision, operation, maintenance, preservation and protection of the institutions physical plant follow depreciation allocations.
- **Interest Expense** are allocated based on the use of space benefiting from the original debt issue.

Program activity expense reflect the major activities of the institution for instruction, research, academic support, student services and auxiliary enterprises. Support activities include institutional management and fundraising.

Expenses reported by function on the statement of activities and changes in net assets are summarized by natural classification:

	2025		Total
	Program Activities	Support Activities	
<b>EXPENSES</b>			
Salaries and Wages	\$ 66,180,831	\$ 11,992,575	\$ 78,173,406
Employee Benefits	19,763,374	3,781,712	23,545,086
Student Employment	5,443,400	276,571	5,719,971
Professional Services	7,420,514	3,656,632	11,077,146
Supplies	7,808,697	1,155,447	8,964,144
Library Electronic Subscription	4,199,649	-	4,199,649
Building Occupancy and Equipment	6,529,276	61,459	6,590,735
Utilities	2,919,513	5,765	2,925,278
Interest Expense	4,222,564	-	4,222,564
Depreciation	15,979,775	115,564	16,095,339
Dining Services	10,241,666	68	10,241,734
Travel	8,276,561	704,098	8,980,659
Meetings & Entertainment	970,392	381,011	1,351,403
Insurance	586,074	787,030	1,373,104
Other	3,928,502	993,936	4,922,438
Total Expenses	<u>\$ 164,470,788</u>	<u>\$ 23,911,868</u>	<u>\$ 188,382,656</u>

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 14 EXPENSES BY FUNCTION AND NATURAL CLASSIFICATION AND FUNCTION  
(CONTINUED)**

	2024		
	Program Activities	Support Activities	Total
<b>EXPENSES</b>			
Salaries and Wages	\$ 63,229,985	\$ 11,228,915	\$ 74,458,900
Employee Benefits	20,331,911	4,965,627	25,297,538
Student Employment	5,121,955	275,456	5,397,411
Professional Services	8,018,125	3,516,117	11,534,242
Supplies	7,368,532	963,620	8,332,152
Library Electronic Subscriptions	4,039,841	-	4,039,841
Building Occupancy and Equipment	6,896,487	167,611	7,064,098
Utilities	2,891,475	3,147	2,894,622
Interest Expense	4,510,885	-	4,510,885
Depreciation	15,276,212	101,767	15,377,979
Dining Services	9,660,404	-	9,660,404
Travel	8,857,153	553,491	9,410,644
Meetings & Entertainment	978,389	214,537	1,192,926
Insurance	698,217	683,655	1,381,872
Other	2,703,519	1,436,314	4,139,833
Total Expenses	<u>\$ 160,583,090</u>	<u>\$ 24,110,257</u>	<u>\$ 184,693,347</u>

**NOTE 15 SUPPLEMENTAL DISCLOSURES – U.S. DEPARTMENT OF EDUCATION**

The College participates in various federally funded student financial aid programs. Under regulatory provisions of these programs, the College is required to demonstrate financial responsibility by meeting a certain composite score based on a formula developed by the Department of Education. This score uses financial ratios based on the College's audited financial statements. The composite score calculated reflects the overall relative financial health of institutions along a scale of negative 1.0 to positive 3.0.

**CARLETON COLLEGE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025 AND 2024**

**NOTE 15 SUPPLEMENTAL DISCLOSURES – U.S. DEPARTMENT OF EDUCATION (CONTINUED)**

The composite score for the year ended June 30, 2025 is as follows:

Primary Reserve Ratio:

Expendable Net Assets	\$ 1,014,516,590	
Total Expenses/Losses	\$ 189,241,483	5.360963

Equity Ratio:

Modified Net Assets	\$ 1,767,066,913	
Modified Assets	\$ 1,989,081,631	0.888383

Net Income Ratio:

Change in Net Assets Without Donor Restrictions	\$ 27,551,457	
Total Revenues/Gains	\$ 193,330,657	0.1425

RATIO	Ratio	Strength Factor	Weight	Composite Scores
<b>Primary Reserve Ratio</b>	5.3610	3.0000	40%	1.2000
<b>Equity Ratio</b>	0.8884	3.0000	40%	1.2000
<b>Net Income Ratio</b>	0.1425	3.0000	20%	0.6000
				3.0000

**CARLETON COLLEGE**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025 AND 2024**

**NOTE 15 SUPPLEMENTAL DISCLOSURES – U.S. DEPARTMENT OF EDUCATION (CONTINUED)**

See below for additional disclosures deemed necessary to calculate certain ratios for determining sufficient financial responsibility under Title IV.

<b>Net Assets</b>	<b>June 30, 2025</b>
1 Net assets with donor restrictions: restricted in perpetuity	\$ 379,435,503
2 Other net assets with donor restrictions (not restricted in perpetuity):	
a. Annuities with donor restrictions	\$ 22,683,120
b. Term endowments	-
c. Life income funds (trusts)	29,362,031
d. Total annuities, term endowments, and life income funds with donor restrictions	<u>\$ 52,045,151</u>
<b>Property, Plant, and Equipment, net</b>	
3 Pre-implementation property, plant, and equipment, net	
a. Ending balance of pre-implementation as of June 30, 2024	\$ 285,849,681
b. Reclassify capital lease assets previously included in PPE, net prior to the implementation of ASU 2016-02 leases standard	-
c. Less subsequent depreciation and disposals (net of accumulated depreciation)	<u>(132,450,704)</u>
d. Balance pre-implementation property, plant, and equipment, net	153,398,977
4 Debt financed post-implementation property, plant, and equipment, net	
Long-lived assets acquired with debt subsequent to June 30, 2019:	
a. Equipment	-
b. Land improvements	-
c. Building	<u>-</u>
d. Total property, plant, and equipment, net acquired with debt exceeding 12 months	-
5 Construction in progress - acquired subsequent to June 30, 2019	-
6 Post-implementation property, plant, and equipment, net, acquired without debt:	
a. Long-lived assets acquired without use of debt subsequent to June 30, 2019	264,875,692
7 Total Property, Plant, and Equipment, net - June 30, 2025	<u>\$ 418,274,669</u>
<b>Debt to be excluded from expendable net assets</b>	
8 Pre-implementation debt:	
a. Ending balance of pre-implementation as of June 30, 2024	\$ 103,190,000
b. Reclassify capital leases previously included in long-term debt prior to the implementation of ASU 2016-02 leases standard.	-
c. Less subsequent debt repayments	<u>(5,985,000)</u>
d. Balance Pre-implementation Debt	97,205,000
9 Allowable post-implementation debt used for capitalized long-lived assets:	
a. Equipment - all capitalized	-
b. Land improvements	-
c. Buildings	<u>60,495,000</u>
d. Balance Post-implementation Debt	60,495,000
10 Construction in progress (CIP) financed with debt or line of credit	-
11 Long-term debt not for the purchase of property, plant, and equipment or liability greater than assets value	<u>-</u>
	<u>\$ 152,260,000</u>

12 Terms of current year debt and line of credit for PPE additions:

Issue Date	Maturity Date	Nature of Capitalized Amounts	Amount Capitalized
a. Sep 25, 2019	Sep 25, 2024	Equipment	\$ -
b. Sep 25, 2019	Sep 25, 2024	Land improvements	\$ -
c. Sep 25, 2019	Sep 25, 2024	Buildings	\$ -
	5 year term (from original maturity)		

**CARLETON COLLEGE**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025 AND 2024**

**NOTE 15 SUPPLEMENTAL DISCLOSURES – U.S. DEPARTMENT OF EDUCATION (CONTINUED)**

**Lease right-of-use assets and liabilities**

13	Lease right-of-use assets		\$	-
	Right-of-use assets as of balance sheet date June 20, 2020			
14	Lease right-of-use assets - Pre-implementation			-
	Right-of-use assets as of statement of financial position date June 20, 2020, excluding leases entered into before December 15, 2018			
15	Lease right-of-use assets - Post-implementation			-
	Right-of-use assets as of statement of financial position date June 20, 2020, excluding leases entered into on or after December 15, 2018			
16	Lease right-of-use liability			-
	Lease liabilities as of balance sheet date June 20, 2020			
17	Lease right-of-use liability - Pre-implementation			-
	Lease liabilities as of statement of financial position date June 20, 2020, excluding leases entered into before December 15, 2018			
18	Lease right-of-use liability - Post-implementation			-
	Lease liabilities as of statement of financial position date June 20, 2020, excluding leases entered into on or after December 15, 2018			

**Unsecured related-party receivables**

19	Secured related-party receivables		\$	-
20	Unsecured related party receivables			3,288,223
21	Total secured and unsecured related-party receivables			<u>3,288,223</u>

**Sale of fixed assets (if loss)**

22	Loss on sale of fixed assets		\$	858,827
23	Remaining balances in expense category in which loss on sale of assets is included on SOA			-
24	Expense category in which loss on sale of assets is included on SOA			<u>858,827</u>

**Sale of fixed assets (if gain)**

25	Gain on sale of fixed assets		\$	-
26	Remaining balances in nonoperating other income category in which gain on sale of assets is included on SOA			-
27	Other income category in which gain on sale of assets is included on SOA			<u>-</u>

**CARLETON COLLEGE**  
**FINANCIAL RESPONSIBILITY RATIO SUPPLEMENTARY SCHEDULE**  
**YEAR ENDED JUNE 30, 2025**

<b>Primary Reserve Ratio:</b>		<b>June 30, 2025</b>
	<b>Expendable Net Assets:</b>	
Statement of Financial Position (SFP)	Net assets without donor restrictions	\$ 761,813,614
SFP	Net assets with donor restrictions	\$ 1,008,541,522
Note 5 line 6	Net assets restricted in perpetuity	\$ 379,435,503
Note 15 Line 20	Unsecured related-party receivable	\$ 3,288,223
Note 15 Line 2d	Donor restricted annuities, term endowments, life income funds excluding net assets restricted in perpetuity	\$ 52,045,151
Note 15 Line 3d	Property, plant, and equipment pre-implementation	\$ 153,398,977
Note 15 Line 4d	Property, plant, and equipment post-implementation with outstanding debt for original purchase	\$ -
Note 15 Line 5	Construction in progress purchased with long-term debt	\$ -
Note 15 line 6a	Post-implementation property, plant and equipment, net, acquired without debt	\$ 264,875,692
Note 15 Line 14	Lease right-of-use asset, post-implementation	\$ -
Note 15 Line 15	Lease right-of-use asset, post-implementation	\$ -
SFP	Intangible assets	\$ -
SFP	Post-employment and pension liabilities	\$ -
Note 15 Line 8d	Long-term debt - for long-term purposes pre-implementation	\$ 97,205,000
Note 15 Line 9d	Long-term debt - for long-term purposes post-implementation	\$ 60,495,000
Note 15 Line 10	Line of credit for construction in progress	\$ -
Note 15 Line 17	Pre-implementation right-of-use asset liability	\$ -
Note 15 Line 18	Post-implementation right-of-use asset liability	\$ -
	<b>Total Expenses and Losses:</b>	
Statement of Activities (SOA)	Total expenses (operating and nonoperating) without donor restrictions	\$ 188,382,656
SOA	Non-service component of pension/postemployment (nonoperating) cost, (if loss)	\$ -
Note 15 Line 22	Sale of fixed assets (if loss)	\$ 858,827
SOA	Change in value of interest-rate swap agreements (if loss)	\$ -
	<b>Equity Ratio:</b>	
	<b>Modified Net Assets:</b>	
SFP	Net assets without donor restrictions	\$ 761,813,614
SFP	Net assets with donor restrictions	\$ 1,008,541,522
SFP	Intangible assets	\$ -
Note 15 Line 20	Unsecured related-party receivables	\$ 3,288,223
	<b>Modified Assets:</b>	
SFP	Total assets	\$ 1,992,369,854
Note 15 Line 14	Lease right-of-use asset pre-implementation	\$ -
SFP	Intangible assets	\$ -
Note 15 Line 20	Unsecured related-party receivables	\$ 3,288,223
	<b>Net Income Ratio:</b>	
SOA	<b>Change in Net Assets Without Donor Restrictions</b>	<b>\$ 27,551,457</b>
	<b>Total Revenues and Gains:</b>	
SOA	Total operating revenue (including net assets released from restrictions)	\$ 193,330,657
SOA	Investments gain, net (aggregate operating and non-operating interest, dividends, realized and unrealized)	\$ 49,476,689
SOA	Non-service component of pension/postemployment (nonoperating) cost (if gain)	\$ -
SOA	Pension-related changes other than net periodic pension costs (if gain)	\$ -
SOA	Change in value of annuity agreement (typically in nonoperating)	\$ -
SOA	Change in value of interest-rate swap agreements (if gain)	\$ -
Note 15 Line 25	Sale of fixed assets (if gain)	\$ -
SOA	Other gains	\$ -



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Trustees  
Carleton College  
St. Paul, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Carleton College, which comprise the statements of financial position as of June 30, 2025, and the related statements of activities and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated September 29, 2025.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered Carleton College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Carleton College's internal control. Accordingly, we do not express an opinion on the effectiveness of Carleton College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Carleton College’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Minneapolis, Minnesota  
September 29, 2025



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH  
MAJOR FEDERAL PROGRAM, REPORT ON INTERNAL CONTROL  
OVER COMPLIANCE, AND REPORT ON SCHEDULE OF FEDERAL  
EXPENDITURES REQUIRED BY THE UNIFORM GUIDANCE**

Board of Trustees  
Carleton College  
St. Paul, Minnesota

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Carleton College's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Carleton College's major federal programs for the year ended June 30, 2025. Carleton College's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Carleton College complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Carleton College and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Carleton College's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Carleton College's federal programs.

### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Carleton College's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Carleton College's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Carleton College's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Carleton College's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Carleton College's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Other Matters***

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item 2025-001 and 2025-002. Our opinion on each major federal program is not modified with respect to this matter.

*Government Auditing Standards* requires the auditor to perform limited procedures on Carleton College's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. Carleton College's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2025-001 and 2025-002 to be a significant deficiency.

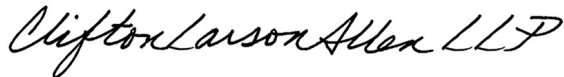
Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on Carleton College's response to the internal control over compliance finding identified in our audit described in the accompanying schedule of findings and questioned costs. Carleton College's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of Carleton College as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Carleton College's basic financial statements. We have issued our report thereon, dated September 29, 2025, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.



**CliftonLarsonAllen LLP**

Minneapolis, Minnesota  
February 6, 2026

**CARLETON COLLEGE**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**YEAR ENDED JUNE 30, 2025**

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	2025
<b>STUDENT FINANCIAL ASSISTANCE CLUSTER:</b>				
<b>U.S. Department of Education</b>				
Federal Work-study Program	84.033	N/A	\$ -	\$ 337,142
Federal Pell Grant Program	84.063	N/A	-	2,488,131
Supplemental Educational Opportunity Grant Program	84.007	N/A	-	285,616
Federal Family Education Loan Program	84.268	N/A	-	3,933,841
Federal Perkins Loan Program	84.038	N/A	-	974,380
Total Student Financial Assistance Cluster			-	8,019,110
<b>TRIO CLUSTER:</b>				
<b>U.S. Department of Education</b>				
Special Services	84.042A	P042A201604	-	379,332
Total TRIO Cluster			-	379,332
Total U.S. Department of Education			-	8,398,442
<b>RESEARCH AND DEVELOPMENT CLUSTER:</b>				
<b>U.S. Department of Health and Human Services</b>				
National Institute on Aging	93.866	2R15AG051940-02	-	44,493
National Institute on Deafness and Other Communication Disorders	93.173	R15DC018114	-	151,434
National Institute of Health	93.865	R15HD104100	-	111,455
Total U.S. Department of Health and Human Services			-	307,382
<b>National Aeronautics and Space Administration</b>				
NASA Grant and Cooperative Agreement	43.001	80NSSC21K2006	-	8,012
Pass-Through Programs:				
University of Washington	43.001	80NSSC23K1398	-	12,551
Total National Aeronautics and Space Administration			-	20,563
<b>Corporation for National and Community Service</b>				
Community Conversations Research Grant	94.026	22REAMN001	-	223,094
Total CNCS			-	223,094
<b>National Endowment for the Humanities</b>				
Pass-Through Programs:				
Promotion of the Humanities Division	45.149	PG-293263-23	-	3,960
Curricular Bridge	45.162	AKA-298486-24	-	\$ 10,871
Total National Endowment for the Humanities Pass-Through Programs			-	14,831

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**CARLETON COLLEGE**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**YEAR ENDED JUNE 30, 2025**

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	2025
<b>National Science Foundation</b>				
Direct Programs:				
Mathematical and Physical Sciences	47.049	N/A	588,247	1,192,144
Geosciences	47.050	N/A	41,251	551,386
Computer and Information Science and Engineering	47.070	N/A	1,962	130,963
Biological Sciences	47.074	N/A		37,992
Social, Behavioral, and Economic Sciences	47.075	N/A		883
STEM Education	47.076	N/A	35,547	421,843
Office of Integrative Activities	47.083	N/A		69,079
Total National Science Foundation			667,007	2,404,290
Pass-Through Programs:				
Keck: Macalester College	47.050	2050697		11,662
New Mexico Institute of Mining and Technology (NMIMT)	15.944	P22AC01732		
Grinnell College	45.169	HAA-290378-23	-	5,899
Virginia Polytechnic Institute and State University (Virginia Tech)	47.076	2242276	-	47,356
Trustees of Columbia University in the City of New York	47.050	2148939	-	17,897
SUNY College at Buffalo (Buffalo State College)	47.076	2325397	-	64,714
Rutgers University	47.050	2316075	-	8,797
Rutgers University	10.310	20236703741123	-	21,373
Regenerative International	10.937	NR233A750004G101	-	90,030
University of Colorado Boulder	11.432	NA22OAR4320151	-	30,915
University of Minnesota - Twin Cities	47.076	2409134	-	27,715
University of California San Diego (UCSD)	47.076	2113355	-	78,097
Emory University	47.083	2331578	-	45,326
EarthScope Consortium, Inc.	47.076	1914915	-	1,201
Bentley University	47.076	1914906	-	21,114
Central Washington University (CWU)	47.076	2013338	-	90,553
Oregon State University (OSU)	47.076	2221990	-	46,737
University of Colorado Boulder	47.076	2100242	-	18,182
Rutgers University	47.050	2103754	-	108,770
Rutgers University	47.083	2140950	-	6,861
University of Minnesota - Twin Cities	81.049	DE-SC0023454	-	45,744
Montana State University	47.041	2025391	-	8,774
SUNY College at Buffalo (Buffalo State College)	47.076	1932929	-	75,608
University of Washington	43.001	80NSSC18K0829	-	2,011
Total National Science Foundation Pass-Through Programs			-	875,336
Total National Science Foundation			667,007	3,279,626
Total Research and Development Cluster			667,007	3,845,496
Total Expenditures of Federal Awards			\$ 667,007	\$ 12,243,938

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**CARLETON COLLEGE**  
**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**JUNE 30, 2025**

**NOTE 1 BASIS FOR PRESENTATION**

The purpose of the schedule of expenditures of federal awards (the Schedule) is to present a summary of those activities of Carleton College (the University) that have been financed by the United States Government (federal awards). Federal awards received directly from federal agencies are included in the Schedule.

Additionally, all federal awards passed through from other entities have been included on the Schedule. Although the University is required to match certain grants, as defined in the grants, no such matching is included in the Schedule.

The information in this Schedule is presented in accordance with the requirements of 2 *CFR* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the University, it is not intended to and does not present the financial position, statement of activities, or cash flows of the University.

**NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The College has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

**NOTE 3 STUDENT FINANCIAL AID INSTITUTIONAL AND PROGRAM ELIGIBILITY METRICS**

The University is in compliance with the following institutional and program eligibility requirements under the Higher Education Act of 1965 and Federal regulations under 34 CFR 668.23:

- Correspondence courses the institution offers under 34 CFR 600.7(b) and (g);
- Regular students that enroll in correspondence courses under 34 CFR 600.7(b) and (g);
- Institution's regular students that are incarcerated under 34 CFR 600.7(c) and (g);
- Completion rates for confined or incarcerated individuals enrolled in non-degree programs at nonprofit institutions under 34 CFR 600.7(c)(3)(ii) and (g);
- Institution's regular students that lack a high school diploma or its equivalent under 34 CFR 600.7(d) and (g);
- Completion rates for short-term programs under 34 CFR 668.8(f) and (g);
- Placement rates for short-term programs under <https://www.ecfr.gov/current/title-34/subtitle-B/chapter-VI/part-668/subpart-A/section-668.8> 34 CFR 668.8(e)(2).

**CARLETON COLLEGE  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
JUNE 30, 2025**

**NOTE 4 FEDERAL LOAN PROGRAMS**

The University administers the following federal loan programs:

	Loan Balance	Loans Advanced
Federal Perkins Loan Program (CFDA #84.038)	\$ 707,888	\$ -

**NOTE 5 FEDERAL AWARDS PROVIDED TO SUBRECIPIENTS**

Of the federal expenditures presented on the schedule of expenditures of federal award, Carleton College provided federal awards to subrecipients in the research and development cluster as follows:

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal Number	Amount Provided to Subrecipient
<b>National Science Foundation</b>		
"RUI: Linking Ecology, Behavior, and Immunology to Spatio-Temporal Variation in Helminth Transmission"		
University of California - Davis	47.049	\$ 90,117
University of Connecticut	47.049	227,555
University of Wisconsin - Madison	47.049	159,981
Biodiversity Research Institute	47.049	110,594
"CAREER: Temporal dynamics of microbial and viral function and adaptation in hydrothermal vents"		
University of Washington	47.050	41,251
"Collaborative Research: FET: Small: RUI: Leveraging symbiotic co-evolution for improved problem solving"		
Grand Valley State University	47.070	1,962
"Managing division: DUE: Development of Novel Augmented Reality Tool for Teaching Molecular Visualization in Biochemistry"		
University of California at San Diego	47.076	35,547
Total Awards to Subrecipients		\$ 667,007

**CARLETON COLLEGE  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2025**

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***Section I – Summary of Auditors’ Results***

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**A. FINANCIAL STATEMENTS**

Type of auditors’ report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? \_\_\_\_\_ yes            x       no
- Significant deficiency(ies) identified? \_\_\_\_\_ yes            x       none

Noncompliance material to financial statements noted? \_\_\_\_\_ yes            x       no

**B. FEDERAL AWARDS**

Internal control over major federal programs:

- Material weakness(es) identified? \_\_\_\_\_ yes            x       no
- Significant deficiency(ies) identified?       x       yes      \_\_\_\_\_ none

Type of auditors’ report issued on compliance for major federal programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?       x       yes      \_\_\_\_\_ no

***Identification of Major Federal Programs***

Student Financial Assistance Program Cluster      84.007, 84.268, 84.033, 84.038, 84.379, 84.063

Dollar threshold used to distinguish between Type A and Type B programs:      \$ 750,000

Auditee qualified as low-risk auditee?            x       yes      \_\_\_\_\_ no

**CARLETON COLLEGE  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2025**

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***Section II – Financial Statement Findings***

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Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

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***Section III – Findings and Questioned Costs – Major Federal Programs***

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**2025 – 001 – National Student Loan Database System (NSLDS) Enrollment Reporting**

Federal Agency: Department of Education

Federal Program Title: Student Financial Assistance Cluster

ALN Numbers: Various

Award Period: July 1, 2024 through June 30, 2025

Type of Finding:

- Significant Deficiency in Internal Control Over Compliance
- Other Matters

**Criteria or Specific Requirement:** The Code of Federal Regulations, 34 CFR 685.309 requires that enrollment status changes for students be reported to NSLDS within 30 days or within 60 days if the student with the status change will be reported on a scheduled transmission within 60 days of the change in status. Regulations require the status include an accurate effective date. In addition, regulations require that an institution make necessary corrections and return the records within 10 days for any roster files that don't pass the NSLDS enrollment reporting edits.

**Condition:** During our testing, we noted that 5 out of the 60 selections did not have the correct enrollment effective date entered to NSLDS, 8 of the 60 did not have the correct status reported timely, and 1 of the 60 did not have regular updates in the required intervals.

**Questioned Costs:** None

**Context:** There were instances of miscommunication internally at Carleton and with NSC that caused these errors and reporting errors due to a new system change.

**Cause:** The College's processes and controls did not ensure that student status changes were properly and timely reported to NSLDS.

**Effect:** The NSLDS system is not updated with the student information which can cause the students to not properly enter the repayment period.

**Repeat Finding:** Yes

**CARLETON COLLEGE  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2025**

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***Section III – Findings and Questioned Costs – Major Federal Programs***

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**2025 – 001 – National Student Loan Database (NSLDS) Enrollment Reporting (Continued)**

**Recommendation:** We recommend the Institute review its reporting procedures to ensure that students' statuses are accurately and timely reported to NSLDS as required by regulations.

**Views of Responsible Officials:** There is no disagreement with the audit finding.

**2025 – 002 – Return of Title IV Aid**

Federal Agency: Department of Education

Federal Program Title: Student Financial Assistance Cluster

ALN Numbers: Various

Award Period: July 1, 2024 through June 30, 2025

Type of Finding:

- Significant Deficiency in Internal Control Over Compliance
- Other Matters

**Criteria or Specific Requirement:** The Code of Federal Regulations, requires calculations of Title IV aid for all students who have withdrawn or declared a Leave of Absence during the middle of a school period where aid was received.

**Condition:** We noted that 1 out of the 8 selections did not have the correct calculation of their R2T4 amount causing an error in funds required to return.

**Questioned Costs:** \$113

**Context:** There were instances of issues with an automatic calculation and no proper review was performed.

**Cause:** The College's processes and controls did not ensure that student's return was calculated properly due to a system error. The College has review in place, but reviewer did not catch issue.

**Effect:** The calculation of what needs to be returned is not proper.

**Repeat Finding:** No

**CARLETON COLLEGE  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2025**

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***Section III – Findings and Questioned Costs – Major Federal Programs***

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**2025 – 002 – Return of Title IV Aid (Continued)**

**Recommendation:** We recommend the Institute review all calculations to confirm accuracy.

**Views of Responsible Officials:** There is no disagreement with the audit finding.



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